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May 20, 2014

The Honorable Richard Blumenthal 724 Longworth House Office Building Washington, DC 20510

Via email to: Richard\_Blumenthal@senate.gov

Dear Senator Blumenthal.

The Connecticut Council for Philanthropy and Connecticut's community foundations need your help in fixing an issue and expanding an opportunity within the IRA Charitable Rollover that affects our ability to create and grow community philanthropy in Connecticut.

We ask you to please support extending the IRA Charitable Rollover and also ending the prohibition for Donor Advised Funds (DAFs) in the IRA Charitable Rollover. This should be an easy fix in the context of the extenders package because it would simply mean removing one line from current law; it would not require a wholesale redrafting of the provision.

As you may know, community foundations and their donors frequently use DAFs to achieve their charitable goals. Although the prevalence of DAFs varies from foundation to foundation, an example of their impact can be found in the Fairfield County Community Foundation, where more than \$14.5 million—79% of their grantmaking dollars—was awarded from donor advised funds.

Across the country, DAFs are a fast growing giving vehicle. During consideration of the Pension Protection Act (PPA) of 2006, Senator Grassley had concerns about isolated abuses in the DAF space, a primary reason that DAFs were excluded from receiving funds from IRAs. He also authored a number of reforms that were part of PPA (with bipartisan support). Among these are prohibitions against a donor using a DAF to direct gifts to individuals, private foundations or noncharitable purposes and recommending a gift that provides more than an incidental benefit to the donor-advisor.

Now, eight years later, these reforms have been a success, as demonstrated by the Treasury Department's study that found that PPA provided the structure to address abusive practices and concluded that the deduction rules related to DAFs should be the same as for other public charities. It also found that average DAF payouts are nearly twice the 5 percent required of private foundations. Research also shows that this payout rate is as high as 16 percent at some community foundations.

Now is the time to level the playing field for community foundations' DAFs. Treasury has said that since the avenues for abuse have been closed, DAFs should now be subject to the same rules as other philanthropic vehicles. Yet under the IRA Rollover, they are not. Currently, a donor can use the IRA Rollover to give to a university, hospital or art museum endowment but they can't build community endowment by contributing to a donor advised fund at their local community foundation. While the prohibition may have made sense in 2006, it is no longer needed and places Connecticut's community foundations at a distinct disadvantage compared to other charities.

Connecticut community foundations can give examples of how they lose donations each year because a potential donor, upon learning that they cannot use the rollover to open a DAF, chooses not to make a gift. The current prohibition limits the growth of giving as it restricts donor flexibility by codifying a preference of one type of charity over another.

Extending the IRA rollover and the DAF provision would have a positive impact in communities all across Connecticut. It is one of the top policy priorities for the roughly 750 community foundations in the country, as well as the 12 Connecticut community foundations signing this letter. Removing the prohibition will help promote community philanthropy at a time when the charitable sector is being asked to do more to help those in need.

Thank you very much for your attention to this matter. We all stand ready to answer any questions that you or your staff may have.

Sincerely,

Maggie Gunther Osborn, President Connecticut Council for Philanthropy

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Paula Van Ness, Chair Connecticut Network of Community Foundations

Berkshire Taconic Community Foundation

Community Foundation of Eastern Connecticut

Community Foundation of Greater New Britain

Community Foundation of Middlesex County

Community Foundation of Northwest Connecticut

**Connecticut Community Foundation** 

Fairfield County Community Foundation

Hartford Foundation for Public Giving

Main Street Community Foundation

New Canaan Community Foundation

The Community Foundation for Greater New Haven

Valley Community Foundation